International Academic Conference on Radiation Health Risk Management in Fukushima, February 25-27, 2013, Fukushima, Japan

IAEA Incident and Emergency System and IAEA's response to accident at TEPCO's Fukushima Daiichi Nuclear Power Station

Elena Buglova Head, Incident and Emergency Centre



International Atomic Energy Agency

International EPR Framework Overview

- Legal instruments
- Safety Standards
- Tools, protocols and operational arrangements





International EPR Framework Legal instruments

Convention on Early Notification of a Nuclear Accident and **Convention on Assistance** in the Case of a Nuclear Accident or Radiological Emergency



TINTERNATIONAL ATOMIC ENERGY AGENCY, VIENNA, 1987

International EPR Framework Safety Standards

IAEA Safety Standards	
for protecting people and the environment	
Fundamental	
Safety Principles	
Jointly sponsored by	
Euratom FAO IAEA ILO IMO OECDINEA PAHO UNEP WHO	
Safety Fundamentals	
No. SF-1	
International Atomic Energy Agency	
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IAEA Safety Standards for protecting people and the environment

Arrangements for Preparedness for a Nuclear or Radiological Emergency

No. GS-G-2.1

IAEA Safety Standards for protecting people and the environment

Criteria for Use in Preparedness and Response for a Nuclear or Radiological Emergency

General Safety Guide

No. GSG-2



International EPR Framework Operational arrangements and protocols





International EPR Framework



Incident and Emergency Centre (IEC)

Global focal point for international preparedness and response for nuclear and radiological safety or security related incidents, emergencies, threats or events of media interest and for coordination of international assistance

Implementing IAEA functions in EPR





IAEA Roles and Responsibilities Response (March 2011)

Notification and official information exchange:

- Officially designated Contact Points
- Provision of assistance on request:
 - Facilitate and coordinate
- Provision of public information:
 - Timely, accurate and appropriate
- Coordination of inter-agency response:
 - Achieve synergy, speak with 'one voice'



Notification/Information Exchange

Through officially designated Contact Points



Kakrapar Atomic Power Station (KAPS) is a twin unit station with 220 MWe Pressurized Heavy Water Reactors. Refueling of these reactors is done when the

Provision of Public Information

• Timely, clear, correct and easily understandable







International Assistance

Provision of assistance on request Provide/facilitate and coordinate

Incident and Emergency Centre

IAEA

Network

DATE EFFECTIVE: 1 JANUART 2011

EMERGENCY PREPAREDNESS AND RESPONSE

22 Member States registered in RANET



Response and Assistance



Coordination of Response

Coordination of Inter-agency Response

Achieve synergy, speak with 'one voice'

16 International Organizations members of the Inter-Agency Committee on Radiological and Nuclear Emergencies (IACRNE)





- 05:46 UTC
 - Earthquake of magnitude 9.0 occurred near East coast of Honshu, Japan
- 06:42 UTC
 - On-call External Event Specialist informed/alerted on-call Emergency Response Manager about earthquake
 - Possible damage at 4 NPPs and potential for tsunami anticipated
- 07:21 UTC
 - IEC made first phone contact with Ministry of Economy, Trade and Industry (METI) – Nuclear and Industry Safety Agency (NISA)
 IAEA





• 07:48 UTC

 Offer of Agency's assistance sent to METI-NISA Japan (cc PM of Japan to IAEA)

• 08:06 UTC

- First EMERCON message for MSs and IGOs published on ENAC web site
- 08:20 UTC
 - IEC declares Full Response mode operations

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• 08:30 UTC

- First IAEA's press statement published on IAEA web site
- 09:29 UTC
 - First request for information from MS
- 09:33 UTC
 - First info to MS provided by phone

Earthquake Hits Japan (11 March 08:30 UTC)

11 March 2011 S Announcements, S Featured

The IAEA's <u>Incident and Emergency Centre</u> received information from the <u>International Seismic Safety Centre</u> (<u>ISSC</u>) at around 07:15 UTC this morning about the earthquake of magnitude 8.9 near the east coast of Honshu, Japan.

The Agency is liaising with the Japanese Ministry of Economy, Trade and Industry (METI) to confirm further details of the situation. Japanese authorities reported that the four nuclear power plants closest to the quake have been safely shut down.

The Agency has sent an offer of Good Offices to Japan, should the country request support.

Current media reports say a tsumani alert has been issued for 50 countries, reaching as far as Central America. The Agency is seeking further information on which countries and nuclear facilities may be affected.

Please refer to this webpage for future updates from the Incident and Emergency Centre regarding this 45 event.



• 09:39 UTC

- First IEC request to WMO's Regional Specialized Meteorological Centres standard meteorological products
- 10:39 UTC
 - First fax to METI requesting detailed info info on declaration of emergency
- 17:03 UTC
 - Fifth EMERCON message published; confirmation of reading requested
 - Emails were sent in parallel to all existing primary and primary back up email addresses



	Enviro Request	onmental Er for WMO R	nergency SMC Sup	Response port by IAEA	
Th At	The IAEA sends the completed for At the same time the IAEA calls the	m by fax to all Rs e 'Lead' RSMCs	SMCs and RT (selected on th	H Offenbach. he form) to ensure rece	eipt of this form.
			Date/Time	of Request: 2011-0	3-11/09:30(UTC)
ST	STATUS: STATUS [EXERCISE			
RE	REQUESTED RSMCS : (indica	te the lead RSN	/ICs by a che	ckmark below)	
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	🛛 BEIJING 🖾 TOK		SK	RTH Offenba	ch
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CC	COMMUNICATION DETAILS:	Tel .:		use to confirm I	receipt of request
		Fax:		use to confirm i	receipt of request
		Email:		use to confirm I	receipt of request
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GE	GEOGRAPHICAL LOCATION	OF RELEASE:	37.42	decimal degrees	⊠N□S
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	NONE other specify:				

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ACTION	REQUIRED :
	NONE
	GO ON STANDBY (request for products or for assistance on weather conditions is to be expected)
	LEAD RSMCs ONLY: GENERATE PRODUCTS* AND SEND TO IAEA ONLY
	ALL RSMCs: GENERATE PRODUCTS* AND DISTRIBUTE WITHIN THEIR REGION(S)
	OTHER ACTION :

AC

- 19:38 UTC
 - First IEC Status Summary Report distributed by fax to all CPs
- 20:02 UTC
 - First IEC Status Summary Report published on ENAC





Status Summary Reports

By end of 2011 more than 130 Status Summary Reports

issued

First IEC Status Summary Report on March 11 1 page





INCIDENT AND EMERGENCY CENTRE

Subject: Status of the Fukushima Daiichi nuclear power plant

The Incident and Emergency Centre (IEC) is continuing to monitor the status of the nuclear power plants in Japan following the earthquake earlier today. At 18:30 UTC on March 11, 2011 the IEC spoke to its counterparts in Japan the Nuclear and Industrial Safety Agency (NISA) and Ministry of Education, Culture, Sports, Science and Technology (MEXT).

NISA and MEXT confirmed the following information about the three reactor units at the Fukushima Daiichi nuclear power plant:

Unit 1

The reactor is being maintained shutdown. However there is no information regarding the status of the supply of power to Unit 1. The reactor water level is reported to be oscillating. At 15:30 UTC the reactor water was approximately 130 cm above the top of the core. Containment is intact in Unit 1, however due to an increase of pressure within containment the decision has been made to perform a limited controlled venting to avoid over pressurization of the containment.

Unit 2

The reactor is being maintained shutdown. There is currently no supply of power to Unit 2. Work is currently being undertaken to restore power. At 15:30 UTC the reactor water level is reported to be at approximately 350 cm above the top of the core. Containment is intact in Unit 2.

Unit 3

The reactor is being maintained shutdown. Power is being supplied to Unit 3. At 13:00 UTC the reactor water level is reported to be at approximately 450 cm above the top of the core. Containment is intact in Unit 3.

A mobile power generator has arrived at the site of the Fukushima Daiichi nuclear power plant.

Emergency Response Manager 11-March-2011 19:45 UTC





Incident and Emergency Centre

FOR AUTHORITIES' USE ONLY

Status of the Fukushima Daiichi Nuclear Power Plant and related environmental conditions

Note: Updated and new information is underlined.

The IASA receives information updates from a variety of official Japanese sources, through the national competent authorities: the Nuclear and Industrial Safety Agency (NISA), the Ministry of Education, Culture, Sports, Science and Technology (MEXT), the Ministry of Land, Infrastructure, Transport and Tourism and the Ministry of Foreign Affairs through the Permanent Mission in Vienna and the Cabinet's Office of the Prime Minister.

Based on the information received up to <u>21 June 2011 18:00 UTC</u>, including <u>NISA press</u> releases <u>172</u>, <u>173</u>, <u>174</u> and <u>175</u> the following update related to the reactor units at the Fukushima Dalichi Nuclear Power Plant (NPP), and related environmental conditions, is provided.

Information that has been repeatedly reported for a number of days is periodically removed from the report. Previous reports are available on the ENAC and USIE websites.

The next "Status of the Fukushima Dalichi Nuclear Power Plant and related environmental conditions" will be published on <u>Fridar 24 June 2011.</u> The ILEA will promptly lissue reports If major changes regarding the safety / radiological elfuation occur.

Page 1 of 24

Status Summary Report on June 21 – 24 pages

Briefings

 Oral briefings for MSs, press briefings have been provided and Update Briefs posted on IAEA's web site

16 press conferences were held





Fukushima Nuclear Accident

Top Stories & Features Topics in Focus Multimedia Press Centre



Read and Review

Fukushima Nuclear Accident Update Log

The latest IAEA information on the radiological situation in Japan, updated as information becomes available and verified. Read Story –

Important Note on Updates

- Chronology of Daily Updates and Briefings
- International Fact-Finding Mission Updates
- Additional Report of Japanese Government to IAEA - Accident at TEPCO's Fukushima Nuclear Power Stations, 15 September 2011 - Summary and Revisions, 12 September 2011
- IAEA Expert Mission to Japan, Mission Report, 16 June 2011
- Report of Japanese Government to IAEA Ministerial Conference on Nuclear Safety – Accident at TEPCO's Fukushima Nuclear Power Statione, 7 June 2011

Watch and Listen

Introductory Statement to Board of Governors - Fukushima Nuclear Accident

12 September 2011 | IAEA Director General Yukiya Amano provided an update on the situation following the accident at Japan's Fukushima Daiichi Nuclear Power Plant. More –



Audio

IAEA on Fukushima Nuclear Power Plant Accident, Interview with Graham Andrew, Special Adviser to IAEA Director General on Scientific

Other Recent Videos

r Power IAEA Director General Visits ith Fukushima Dai-ichi Nuclear dviser to Power Plant, 25 July 2011:

Ask and Learn

The IAEA assumes no responsibility for the content of external sites.

Emergency Information

- Emergency Preparedness
- Fukushima Nuclear Accident: Emergency Information Sheet
- Impact on Seafood of Nuclear Accident in Japan, WHO/FAO
- FAQs: Food Safety Dimension of Events in Japan:
 Food and Agricultural
- Organization of United Nations (FAO)
- World Health Organization (WHO)
- Q&As: Nuclear Emergency Response for Food and Agriculture:
 Joint FAO/IAEA Programme

Online Resources

- Nuclear Shake Cast, ISSC
- Incident and Emergency Centre (IEC), IAEA Factsheet
- Unified System for Information Exchange on Incidents and Emergencies (USIE), 21 September 2011

International Nuclear Event Scale (INES), *IAEA Factsheet*

- International Nuclear Event Scale (INES) User's Manual, 2008 Edition
- Nuclear Event Web-based System (NEWS)

Trusted sites | Pro

1



Offers for Assistance

 MSs offers for assistance gathered, provided to Japan and published on ENAC web site

Details of the offers are kept at IAEA IEC									
		REMOTELY CONTR	OLLED EQUIPMENT	ENVIRONMENTAL MONITORING			EFFECTS OF RADIATION	OTHER OFFERS	
State	institution	Equipment	Services	Radiation survey	Environmental sampling and analysis	Assessment and advice on the radiological consequences	Medical support (medical management of casualties, mecommendations, twatment, Ki supplies, etc)	Dose assessment	
Agentine	Comision nacional de energia atomica					Experts		Experts	Experts (atmosperic dispersion, severe accident management)
Canada	Permanent Mission of Canada	Considering (robots and remotily controlled ground vechicle)	Considering (operators, remote platforms)	Mobile surveillance experts/equipment for car/ship/helicopter/airpian	sampling and analysis (water,soll.food) experts/equipment	Experts in health physics/radiation protection	Population screening/ experts and screening equipment		Offers in specific equipment (hand-held survey meters, dosimeters, mobile survey systems, gamma spectrometers, biodosimetry capabilities), seperts and liaison officers
China	PM of the People's Republic of China			Radiation monitoring			Nuclear medical assistance		Others
European Commission	ECHO			YES (protection and			YES		
Finland	STUK			Survey)			YES (chromosome analysis)		
	IKN			Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance
	PM/MSN/CEA					[To WAX: expert from ASN on technical assessment expert from CEA on rad consequences expertise (home based) from BSN[]			Satellite images
France	GIE-INTRA (EDF, AREVA, CEA)	1 FOLE Robotstand Davide for Observation 1 FROS Robitistined Davide for Observation 1 FROS Robotstand 1 FROS Robots 1 FROS Catfoor recompaismone 5 Intel Catfoor recompaismone Sheled with less dump trucks and the categories							
Germany	Ministry of Environment and Nuclear Safety and KHG capabilities in Karlsruhe	Specialized equipment for handling on highly irradiated or contaminated areas, e.g. inside the nuclear power plant		YES (unmaned aerial vehicle)	YES (robot in high dose rate area)				
	Ministry of Environment	-					drugs for radiation damage prevention (potassium iodide- 1,000,000 doses) decorporating agents		
	PAKS NPP				YES (isotope, activity, air samole, dose rate)	YES	YES (whole body counting)		
Hungery	NRR						YES (advisory, consultation) YES (surgery, chromosome analysis, dose reconstruction)	YES (Internal dose assessment)	
	NDGDM				YES (various measurements)			YES	
	ADU				YES (mobile equipment)		YES (whole body counting)	YES (gamma dose rate measurement)	
Kazakhatan	Permanent Representitive of the Republic of Kazakhstan to the Organization for Security and Co- Overation in Surpee				¥53				"Humanitarian aid, recue teems and other necessary specialist"
Korea	Ministry of Education, Science and Technology, Permanent Mission			YES (The offer arrives in a generic way)			YES (The other arrives in a generic way)		"Severe accident management"
Mexico	Comition national de seguridad			YES radiation exposure	YES (qualitative				
Pakistan	PNRA NAR			YES	YES	And kind of amintan	Any kind of any king or	Any kind of applying or	Source Search and Recovery Assessment and advice on Emergency Response Any kind of evolutions
	Federal Environmental, industrial			Any time of adultance	way time of attestance	New Arrist of Mattance	way use of additance	Any kind of additionor	Any sine of additioned
Russie	and Nulcear Supervision Service of Russia								Unspecified: "Assistace and support"
Sweden	SSM			Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance
USA	DOE			YES (aertal)	YES (field monitoring team)				Consequence mangement response team 33 PEOPLE IN-GITU IN JAPAN

OVERVIEW of CARABILITIES OFFERED TO JARAN as of 2011-Mar-23



Joint Radiation Emergency Management Plan of International Organizations



22

Inter-agency Coordination (1)



- March 11 IGOs notified and JPLAN activated
- March 15 first Inter-Agency Committee on Radiological and Nuclear Emergencies (IACRNE) coordination video meeting conducted:
 - Briefings, exchange of information, coordination of response activities, joint press releases, assignment of commonly agreed activities
- 15 coordination video meetings since March 11 (until December 2011)



Inter-agency Coordination (2)

- For prompt and transparent communication liaison officers from FAO, WHO and experts from WMO were working in IEC
 - Based on predefined protocols





Inter-agency Coordination (3)

Public information aspects were coordinated

- Joint statements prepared swiftly, approved at DG-level within 24 hours
- Consistent 'one voice messages' are achievable
- All organizations used social media that proved to be very important





Main Activities since March 2011 (1)

- DG visited Tokyo (17 19 March 2011)
- DG called Board of Governors Meeting (21 March)
- DG established Fukushima Accident Coordination Team (FACT)
- Two expert groups were formed:
 - Fukushima Nuclear Safety Team
 - Fukushima Radiological Consequences Team



Main Activities since March 2011 (2)

- IAEA monitoring teams deployed to Japan (18 March - 18 April 2011)
- IAEA laboratories in Seibersdorf and Monaco involved in response
- Joint IAEA/FAO Food Safety Assessment Team visited Japan (26 - 31 March)
- IAEA International Fact-Finding Mission deployed to Japan (24 May)



Main Activities since March 2011 (3)

- IAEA report to Board of Governors Meeting (3 June 2011) "IAEA Activities in Response to the Fukushima Accident"
- IAEA Ministerial Conference on Nuclear Safety (20-24 June 2011)
- IAEA mission on remediation
- IAEA Action Plan on Nuclear Safety



Main Activities since March 2011 (4)

- International Expert Meetings on various subjects
- Launch of Fukushima Monitoring Database
 <u>https://iec.iaea.org/fmd</u>
- Fukushima Ministerial Conference on Nuclear Safety (15-17 December 2012), Fukushima prefecture, organised by Japan in cooperation with IAEA



Fukushima Accident 2011

• 230 IAEA staff worked in IEC 24/7 for 54 days 07.00 and 19.00 – change of shifts and briefings



Timeline of IEC Response Modes

- Full Response Mode March 11- May 3, 2011
- Basic Response Mode
 - May 4 December 21, 2011
- Normal/Ready Mode
 - Since December 21, 2011
 - Liaising with PM Japan and counterparts in Japan related to assessment matters and monitoring data
 - Continuing to prepare/publish Status Summary Reports including IAEA assessment



IAEA Mandate in Response

 Lessons learned in emergency preparedness and response were incorporated in relevant parts of IAEA Action Plan on Nuclear Safety

 IAEA's role in sharing and exchange of information in response to a nuclear emergency was broadened

> "The IAEA Secretariat to provide Member States, international organizations and the general public with timely, clear, factually correct, objective and easily understandable information during a nuclear emergency on its potential consequences, including analysis of available information and prognosis of possible scenarios based on evidence, scientific knowledge and the capabilities of Member States."



New tools for Public Information Officers (1)

- EPR-Public Communication, 2012
- Provides practical guidance for PI officers to ensure a consistent message is provided to public before, during and after emergency
 - Describes how to prepare and train for emergency communications
 - Provides communication principles and tools
 - Specific emphasis on provision of plain language explanation to public
 IAEA



2012



New tools for Public Information Officers (2)

 Training materials in Communication with a Nuclear or Radiological Emergency

EPR Public Imminications/T 2012	TRAINING RADIATIC PREPARI	3 FOR DN EMERGENCY EDNESS AND RESPONSE
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Schedule		Communication with
Objectives		b the Public in a Nuclea
Lectures		or Radiological
Work Session	ns	Emergency –
Tabletop Exe	rcise	Training Materials
Guidelines fo	or Lecturers	
IAEA Publica	tions	
(A)		

IACA

(EPR-Public Communications/T, 2012)

- 5 days training course
- <u>http://www-</u> <u>pub.iaea.org/MTCD/Publications/PDF/EPR-</u> <u>Communcation-Manual_web/Start.pdf</u>



Conclusion

Experience gained in response to Fukushima accident at all levels (facility, local, national and international) is providing valuable input for further enhancing and harmonizing EPR framework



